

#### **Summit Combined Housing Authority**

Frisco, Colorado

**Financial Statements** 

**December 31, 2023** 



#### Summit Combined Housing Authority Financial Statements December 31, 2023

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### MCMAHAN AND ASSOCIATES, L.L.C.

Certified Public Accountants and Consultants

M & A

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Summit Combined Housing Authority Frisco, Colorado

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of Summit Combined Housing Authority (the "Authority") as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the Table of Contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority as of December 31, 2023 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America ("U.S. GAAP").

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("U.S. GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

The Authority's management is responsible for the preparation and fair presentation of the financial statements in accordance with U.S. GAAP, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for one year after the date that the financial statements are issued.

Member: American Institute of Certified Public Accountants

Paul J. Backes, CPA, CGMA MICHAEL N. JENKINS, CA, CPA, CGMA MATTHEW D. MILLER, CPA Avon: (970) 845-8800 Aspen: (970) 544-3996 Frisco: (970) 668-3481 INDEPENDENT AUDITOR'S REPORT To the Board of Directors Summit Combined Housing Authority Frisco, Colorado

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S. GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S. GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Required Supplementary Information

U.S. GAAP require that Management's Discussion and Analysis in section B be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in section B in accordance with U.S. GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

INDEPENDENT AUDITOR'S REPORT To the Board of Directors Summit Combined Housing Authority Frisco, Colorado

#### Required Supplementary Information (continued)

Mc Mahan and Associates, L.L.C.

The budgetary comparison information in section E is not a required part of the basic financial statements but is supplementary information required by U.S. GAAP. The budgetary comparison information in section E is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. GAAS. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

McMahan and Associates, L.L.C.

Avon, Colorado August 30, 2024



#### MANAGEMENT'S DISCUSSION AND ANALYSIS



#### Summit Combined Housing Authority Management's Discussion and Analysis December 31, 2023

As management of the Summit Combined Housing Authority, (the "Authority"), we offer readers of the Authority's financial statements this narrative summary of the financial activities of the Authority for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with the Authority's 2023 financial statements.

#### **FINANCIAL HIGHLIGHTS**

- The Authority's assets exceeded its liabilities and deferred inflows of resources at December 31, 2023 by \$3,525,494.
- The Authority's net position increased by \$96,917 in 2023.
- The Authority collected sales taxes in 2023 totaling \$16,706,584 for the year.
- The Authority's aggregate governmental fund balances increased by \$109,425, as the General Fund balance increased by \$13,695, and the Loan Program Fund balance increased by \$95,730.

#### **OVERVIEW of the FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Authority's basic financial statements. The Authority's basic financial statements are comprised of three components: 1) government- wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. These components are discussed below.

**Government-wide Financial Statements:** The government-wide financial statements are designed to provide readers with a broad overview of the Authority's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the Authority's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

The Statement of Activities presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in the statement for some items that will only result in cash flows in future fiscal periods, such as uncollected taxes and earned but unused vacation leave.

Both of the government-wide financial statements distinguish functions of the Authority that are principally supported by taxes and other general revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The governmental activities of the Authority include administrative services and grant activities related to housing in Summit County, Colorado (the "County"), as well as down payment assistance.

The Authority's government-wide financial statements can be found on pages C1 and C2 of this report.

#### **OVERVIEW of the FINANCIAL STATEMENTS (continued)**

**Fund Financial Statements:** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Authority, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Authority can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Reconciliations for both the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures and Changes in Fund Balances facilitate this comparison between governmental funds and governmental activities.

As required by Colorado statutes, the Authority is required to adopt an annual appropriated budget for all of its funds. Budgetary comparison schedules have been provided for all funds to demonstrate compliance.

The basic governmental fund financial statements can be found on pages C3 through C4.

*Proprietary Funds* Proprietary funds are commonly known as enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Authority does not have any proprietary funds.

Notes to the Financial Statements: The notes provide additional information (e.g., background of the entity, accounting policies used by the Authority, etc.) that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found in Section D of this report.

**Other Information:** As previously discussed, the Authority adopts annual appropriated budgets for all its funds in accordance with Colorado statues. The budgetary comparison schedules have been provided for all its funds to demonstrate compliance with the state budget law and are found on pages E1 through E2 for the Authority's governmental funds.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

The following table summarizes the Authority's net position at December 31, 2023 and 2022:

	2023	2022
Assets:		
Current assets	\$ 5,740,001	5,646,995
Other assets	2,125,717	2,122,436
Capital assets, net	36,305	39,605
Total Assets	7,902,023	7,809,036
Liabilities:		
Current liabilities	3,101,450	3,118,194
Long-term liabilities	1,275,079	1,262,265
Total Liabilities	4,376,529	4,380,459
Net Position:		
Net investment in capital assets	36,305	39,605
Restricted .	2,295,284	2,275,531
Unrestricted	1,193,905	1,113,441
Total Net Position	\$ 3,525,494	3,428,577

At December 31, 2023, the Authority held cash and investments totaling \$2,595,144. Other significant assets at the end of 2023 include a balance of \$3,069,163 receivable for sales taxes and an interest in a housing entity reported at \$1,441,259.

Liabilities at December 31, 2023 include \$2,937,929 for sales tax payable to local municipalities, as well as a \$1,258,130 note payable which funded the Authority's acquisition of the housing entity interest in 2021.

The Authority's total net position – the extent to which assets exceeded liabilities – was \$3,525,494 at December 31, 2023. This comprises the Authority's net investment in capital assets (\$36,305), restricted net position (\$2,295,284 – which represents resources that are subject to external restrictions on how they may be used), and unrestricted net position (\$1,193,905), which may be used to meet the Authority's ongoing obligations. The most significant portion of the Authority's restricted net position is attributable to loan programs, as use of these resources is limited to loan activity. The Authority reports positive balances in the governmental components of net position at December 31, 2023.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (continued)**

The following table summarizes the changes in the Authority's net position for the years ended December 31, 2023 and 2022:

	2023	2022
Revenues:		
Program revenues:		
Charges for services	\$ 247,079	295,127
General revenues:		
Taxes, interest and other revenue	16,820,334	16,648,981
Total Revenues	17,067,413	16,944,108
_		
Expenses:		
General government	16,957,996	17,374,778
Interest on long-term debt	12,500	12,500
Total Expenses	16,970,496	17,387,278
	00.047	(440, 470)
Change in Net Position	96,917	(443,170)
Net Position - Beginning	3,428,577	3,871,747
Net Fosition - Deginning	3,420,377	3,071,747
Net Position - Ending	\$ 3,525,494	3,428,577
3		, -,-

Governmental activities increased the Authority's net position by \$96,917 during 2023, accounting for an 3% growth in net position for the year.

#### FINANCIAL ANALYSIS of the AUTHORITY'S FUNDS

As noted earlier, the Authority uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental funds:

The focus of the Authority's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Authority's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the Authority's primary operating fund. At December 31, 2023, unassigned fund balance of the General Fund was \$992,437 and total fund balance was \$1,059,725. The fund balance of the Authority's General Fund increased by \$13,695 during 2023, primarily as a result of increases in sales tax revenues and real estate services.

The Loan Program Fund ended 2023 with a total fund balance of \$1,572,934; an increase of \$95,730 from 2022; primarily as a result of a loan principal repayments in interest in excess of new loan issues.

#### FINANCIAL ANALYSIS of the AUTHORITY'S FUNDS (continued)

#### **Budget Variances in the General Fund:**

The Authority's General Fund ended 2023 \$306,535 ahead of budget, as revenues exceeded expectations by \$4,119,017 and aggregate expenditures yielded a \$3,812,482 negative budget variance, both variances were due to an increase in sales taxes collected and disbursed to local governments.

The Authority noted the following significant variances from budget in the General Fund during 2023:

			Positive /	
	Budget	Actual	(Negative)	Reason
Revenues:				
Sales tax collected	12,124,246	15,996,319	3,872,073	Increase in economic activity
for other governments				
Sales tax revenue	550,000	710,265	160,265	Increase in economic activity
Expenditures:				
General government:				
Sales tax distributions and fees	12,124,246	15,996,319	(3,872,073)	Higher sales tax collections

Variance:

#### **CAPITAL ASSETS**

Additional information about the Authority's capital assets can be found in the Notes to the Financial Statements in section D.

#### **REQUEST for INFORMATION**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest in the government's finances.

Questions concerning any of the information provided in this report or requests for additional information should be addressed to: Summit Combined Housing Authority, 37 Peak One Circle, Suite 224, Frisco, Colorado 80443-4760.



#### **GOVERNMENT-WIDE FINANCIAL STATEMENTS**



# Summit Combined Housing Authority Statement of Net Position December 31, 2023

	Governmental Activities
Assets:	
Cash and investments - Unrestricted	1,016,546
Restricted cash and investments	1,578,598
Accounts receivable, net	34,514
Sales tax receivable	3,069,163
Prepaid expenses	9,413
Deposits	25,875
Interest receivable	1,438
Notes receivable:	
Principal receivable within one year	4,454
Principal receivable in more than one year	684,458
Investment in LLC	1,441,259
Capital assets, net of accumulated depreciation	36,305
Total Assets	7,902,023
Liabilities:	
Accounts payable	3,020,803
Accrued liabilities	80,647
Compensated absences	16,949
Notes payable	1,258,130
Total Liabilities	4,376,529
Net Position:	
Net investment in capital assets	36,305
Restricted:	
Emergencies	32,000
Loan programs	2,263,284
Unrestricted	1,193,905
Total Net Position	3,525,494

# Summit Combined Housing Authority Statement of Activities For the Year Ended December 31, 2023

		ı	Program Revenue	es	Net (Expense) / Revenue and Changes in Net Position
Functions/Programs	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental activities:	_				
General government	16,957,996	247,079	-	-	(16,710,917)
Interest on long-term debt	12,500				(12,500)
Total - Governmental activities	16,970,496	247,079			(16,723,417)
		General revenu	ues:		
		Sales taxes			16,706,584
		Investment ea	arnings		97,206
		Gain on inves	stment in LLC		16,544
		Total - Gener	ral revenues		16,820,334
		Change in Net	Position		96,917
		Net Position -	Beginning		3,428,577
		Net Position -	Ending		3,525,494



#### **FUND FINANCIAL STATEMENTS**



# Summit Combined Housing Authority Governmental Funds Balance Sheet with Reconciliation to the Governmental Statement of Net Position December 31, 2023

	General Fund	Loan Program	Total
Assets:		<u> </u>	
Cash and investments - Unrestricted	1,016,546	-	1,016,546
Restricted cash and investments	-	1,578,598	1,578,598
Accounts receivable, net	34,514	-	34,514
Sales tax receivable	3,069,163	-	3,069,163
Prepaid expenses	9,413	-	9,413
Deposits	25,875		25,875
Total Assets	4,155,511	1,578,598	5,734,109
Liabilities:			
Accounts payable	3,015,139	5,664	3,020,803
Accrued liabilities	80,647	-	80,647
Total Liabilities	3,095,786	5,664	3,101,450
Fund Balances: Non-spendable:			
Prepaids and deposits	35,288	-	35,288
Restricted:	00.000		00.000
Emergencies	32,000	4 570 004	32,000
Unassigned	992,437	1,572,934	2,565,371
Total Fund Balances	1,059,725	1,572,934	2,632,659
Total Liabilities and Fund Balances	4,155,511	1,578,598	5,734,109
Amounts reported to governmental activities in the stateme	nt of net position a	re different becau	se:
Total Fund Balances - Governmental funds			2,632,659
Capital assets used in governmental activities are not finan therefore, are not reported in governmental funds.	cial resources and		36,305
Investments related to governmental activities are not curre resources and, therefore, are not reported in government	•	icial	1,441,259
Accrued compensated absences are not due and payable i period and, therefore, are not reported in the funds.		(16,949)	
Long-term receivables related to governmental activities are available financial resources and, therefore, are not report	690,350		
Long-term notes payable related to governmental activities available financial resources and, therefore, are not report	•		(1,258,130)
Total net position - Governmental activities			3,525,494

#### **Summit Combined Housing Authority**

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds with Reconciliation to the Governmental Statement of Activities For the Year Ended December 31, 2023

	General	Loan	
Revenues:	Fund	Program	Total
Sales tax collected for other governments	15,996,319	-	15,996,319
Sales tax revenue	710,265	-	710,265
Loan principal repayments	-	94,506	94,506
Loan interest	-	51,077	51,077
Charges for services			
Real estate revenues	89,555	-	89,555
Other service revenue	100,460	-	100,460
Loan activity revenue	5,965	<del>-</del>	5,965
Interest income	76,174	21,032	97,206
Total Revenues	16,978,738	166,615	17,145,353
Francis differences			
Expenditures:	15 006 210		15 006 210
Sales tax distributions and fees	15,996,319	-	15,996,319
Operations	936,913	70.005	936,913
Loan expenses	31,811	70,885	102,696
Total Expenditures	16,965,043	70,885	17,035,928
Net Change in Fund Balances	13,695	95,730	109,425
Fund Balances - Beginning	1,046,030	1,477,204	2,523,234
Fund Balances - Ending	1,059,725	1,572,934	2,632,659
Amounts reported for governmental activities in the statemen	t of activities are o	different because:	
Net Change in Fund Balances - Total governmental funds	5		109,425
Governmental funds report capital outlays as expenditures; h Activities the cost of these assets is allocated over their est reported as depreciation expense. This is the amount by wh exceeded capital outlay in the current period.	imated useful live	s and	(3,300)
Gain on the investment in LLC reported in the Statement of A receipt of current financial resources and therefore is not regovernmental funds.			16,544
Governmental funds report loan issuances as expenditures a However, in the government-wide Statement of Activities, ke	oan program issue	es are	
reported as increases in notes receivable; repayments are notes receivable; and interest earned on those notes are re These are the changes in the Loan Program for the year:	ported as revenue	е.	
Loan Program princi		(94,506)	
Loan Program new Change in accrued ir		65,000 24	
Change in accided in	iterest on loans		(29,482)
			(20,402)
Some expenses reported in the Statement of Activities do no current financial resources and therefore are not reported a in the governmental funds:	•	of	
Change in accrued compens	sated absences	16,230	
Accrued interest of	n note payable	(12,500)	
		-	3,730
Change in Net Position of Governmental Activities		:	96,917



#### **NOTES TO THE FINANCIAL STATEMENTS**



#### I. Summary of Significant Accounting Policies

The Authority was formed in 2006 when Summit County, Colorado (the "County") and the towns of Breckenridge, Dillon, Frisco, Montezuma and Silverthorne (collectively the "Towns") executed an intergovernmental agreement providing for the establishment of the Summit Combined Housing Authority (the "Authority"), a multijurisdictional housing authority pursuant to Section 29-1-204.5 of the Colorado Revised Statutes, as amended. The Authority is governed by a Board of Directors composed of one director elected from the County and from each of the Towns.

The multijurisdictional plan of the Authority provides for the succession of the Authority to include all rights, privileges, assets, liabilities, obligations and operations of the existing Summit County Housing Authority. Pursuant to an election held in November 2006, for ten years commencing in 2007, the Authority collects a 0.125% sales and use tax within the County and a development impact fee of up to \$2 per square foot of new construction within the County to be used for affordable housing purposes. Pursuant to an election held in November 2015, the 0.125% sales and use tax was approved to commence January 1, 2017 and continue thereafter as a voter-approved revenue change. The Authority collects and retains a portion of the sales tax and distributes the remainder to the County and the Towns. The County and the Towns collect and retain the use tax and development impact fees.

Additionally, pursuant to an election held in November 2016, for ten years commencing in 2017, the Authority will collect an additional 0.6% sales tax to be used for affordable housing purposes. The Authority collects and retains a portion of the sales tax and distributes the remainder to the County and the Towns. Pursuant to an election held in November 2021, the 0.6% sales tax was approved to be extended for twenty years from the original approved ballot in 2007 through 2027.

The Authority's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America ("GAAP") for governmental entities. The Governmental Accounting Standards Board ("GASB") is the standard-setting body for the establishment of GAAP for governmental entities. The following summary of the more significant accounting policies of the Authority is presented to assist the reader in interpreting these financial statements and should be viewed as an integral part of this report.

#### A. Reporting Entity

The reporting entity consists of (a) the primary government, (i.e., the Authority), and (b) organizations for which the Authority is financially accountable. The Authority is considered to be financially accountable for a legally separate organization if it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Authority. Consideration is also given to other organizations that are fiscally dependent, that is, unable to adopt a budget, levy tax, or issue debt without approval by the Authority. Organizations for which the nature and significance of their relationship with the Authority are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete are also included in the reporting entity.

The accompanying financial statements present the primary government (the Authority) and its component units, entities for which the Authority is considered to be financially accountable. Blended component units, although legally separate entities, are, in substance, part of the Authority's operations. Discretely-presented component units, if any, are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the Authority. The Authority is not financially accountable for any other organization, nor is the Authority a component unit of any other primary governmental entity.

#### I. Summary of Significant Accounting Policies (continued)

#### A. Reporting Entity (continued)

The Authority is the sole member of SCHA Housing Solutions, LLC. SCHA Housing Solutions, LLC was organized in June 2018 as a Colorado limited liability company to assist and participate in the development of a low income housing project in Keystone, Colorado known as Wintergreen Ridge Apartments (the "Wintergreen Apartments Project").

Separate financial statements are not prepared for SCHA Housing Solutions, LLC, as it is reported within the General Fund as a blended component unit of the Authority. Blended component units, although legally separate entities, are, in substance, part of the Authority's operations.

#### B. Government-wide and Fund Financial Statements

The Authority's basic financial statements include both government-wide (reporting the Authority as a whole) and fund financial statements (reporting the Authority's individual major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Authority's governmental function reports the general government (administration) and the operations of the Authority's loan program.

#### 1. Government-wide Financial Statements

Government-wide financial statements report information on all the activities of the Authority.

The government-wide Statement of Activities reports both the gross and net cost of each of the Authority's governmental functions. The governmental functions are primarily supported by general government revenues (sales tax and use taxes, investment earnings, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the governmental function. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The government-wide focus is on the sustainability of the Authority as an entity and the change in net position resulting from the current year's operations.

#### 2. Fund Financial Statements

The financial transactions of the Authority are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that is comprised of its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The fund focus is on current available resources and budget compliance.

#### I. Summary of Significant Accounting Policies (continued)

#### 2. Fund Financial Statements (continued)

The Authority reports the following major governmental funds:

General Fund – Accounts for all financial resources of the Authority, except those required to be accounted for in the enterprise funds or other governmental funds. This fund accounts for the administrative activities of the Authority. The major sources of revenue are from sales tax and development fees.

Loan Program Fund – Accounts for all resources of the Authority related to down payment assistance loan activity to assist local home buyers with the purchase of a home.

#### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to whether financial statements measure changes in current resources only (current financial focus) or changes in both current and long-term resources (long-term economic focus). Basis of accounting refers to the point at which revenues, expenditures, or expenses are recognized in the accounts and reported in the financial statements. Financial statement presentation refers to classification of revenues by source and expenses by function.

#### 1. Long-term Economic Focus and Accrual Basis

Governmental activities in the government-wide financial statements use the long-term economic focus and are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred, regardless of the timing of the related cash flow.

#### 2. Current Financial Focus and Modified Accrual Basis

The governmental fund financial statements use the current financial focus and are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; that is, both measurable and available. "Available" means collectible within the current period or soon enough thereafter (60 days) to be used to pay liabilities of the current period. Expenditures are generally recognized when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

#### 3. Financial Statement Presentation

Amounts reported as program revenues include: 1) fees and charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided; 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### I. Summary of Significant Accounting Policies (continued)

#### D. Financial Statement Accounts

#### 1. Cash and Cash Equivalents

Cash and cash equivalents are defined as deposits that can be withdrawn at any time without notice or penalty and investments with original maturities of three months or less.

The Authority follows Colorado state statutes as an investment policy, which permits investments in the following type of obligations which corresponds with state statutes:

- U.S. Treasury obligations (maximum maturity of 60 months)
- Federal instrumentality securities (maximum maturity of 60 months)
- FDIC-insured certificates of deposit (maximum maturity of 18 months)
- Corporate bonds (maximum maturity of 36 months)
- Prime commercial paper (maximum maturity of 9 months)
- Eligible banker's acceptances
- Repurchase agreements
- General Obligations and Revenue Obligations
- Local government investment pools
- Money market mutual funds

#### 2. Restricted Cash and Cash Equivalents

Certain of the Authority's deposits are classified as restricted because their use is restricted to specific purposes by legally binding commitments. The Authority's restricted deposits include balances related to amounts to be used solely to fund down-payment assistance loans.

#### 3. Receivables

Receivables are reported net of an allowance for uncollectible accounts.

Program loans receivable are due from homeowners, secured by a subordinate deeds of trust, and were originally funded through down payment assistance grants and contributions. An allowance for loan losses is based upon management's periodic review of the collectability of program loans in light of historical experience with similar programs and the nature of the Authority's loan portfolio. At December 31, 2023, the Authority has established an allowance of \$7,257 to provide for program loans which may not be collectible.

#### 4. Capital Assets

Capital assets include leasehold improvements. Capital assets are defined by the Authority as assets with an initial cost of at least \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at cost where historical records are available and at an estimated historical cost where no historical record exists. Donated capital assets, if any, are recorded at acquisition value.

#### I. Summary of Significant Accounting Policies (continued)

#### D. Financial Statement Accounts (continued)

#### 4. Capital Assets (continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Capital assets (excluding land) are depreciated, using the straight-line method, over the following estimated useful lives:

	Estimated
	Lives
Leasehold improvements	15 years

#### 5. Compensated Absences

Earned but unused vacation benefits are recorded as an expense and liability when incurred in the government-wide financial statements.

#### 6. Interfund Transactions

Quasi-external transactions are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund for expenditures or expenses initially made from it that are properly applicable to another fund, are recorded as expenditures or expenses in the reimbursing fund and as reductions of expenditures or expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

Activities between funds that are representative of lending / borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due from other funds" or "due to other funds". Any residual balances outstanding between governmental and business-type activities are reported in the government-wide financial statements as "internal balances".

#### 7. Fund Equity

Governmental accounting standards establish fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications include Non-spendable, Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of the funds, but also provide clarity as to the level of restriction; such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund, and should be the only fund that reports a positive unassigned balance. In all other funds, unassigned fund balance is limited to negative residual fund balance.

#### I. Summary of Significant Accounting Policies (continued)

#### D. Financial Statement Accounts (continued)

#### 7. Fund Equity (continued)

The Authority classifies governmental fund balances as follows:

- Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements.
- Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.
- Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority which is the Board.
- Assigned includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund balance may be assigned by the Board or its management designees.
- Unassigned includes residual positive fund balance within the General Fund which has not been classified within the other above-mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

The Authority uses restricted amounts first when both restricted and unrestricted fund balance is available, unless there are legal documents / contracts that prohibit doing this, such as in grant agreements requiring dollar-for-dollar spending. Additionally, the Authority first uses committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

Under the terms of grant agreements, the Authority funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, they are both restricted and unrestricted in order to finance the Authority's programs. It is the Authority's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

#### 8. Use of Estimates

The preparation of financial statements in conformity with GAAP requires the Authority's management to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amount of revenues and expenditures or expenses during the reporting period. Actual results could differ from those estimates.

#### II. Reconciliation of Government-wide and Fund Financial Statements

### A. Explanation of Certain Differences between the Governmental Fund Balance Sheet and the Government-wide Statement of Net Position

The Authority's financial statements include a reconciliation between governmental funds total fund balance and net position of governmental activities as reported in the government-wide Statement of Net Position. The differences include long-term receivables for the loan program, investments, capital assets and accumulated depreciation, long-term debt, and accrued compensated absences.

### B. Explanation of Certain Differences between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balance and the Government-wide Statement of Activities

The Authority's financial statements also include a reconciliation between net change in fund balances - total governmental funds and change in net position of governmental activities as reported in the government-wide Statement of Activities. The differences include accounting for the long-term loan program activities, capital assets (acquisitions, disposals, and depreciation); and changes in accrued compensated absences.

#### III. Stewardship, Compliance, and Accountability

#### A. Budgets and Budgetary Accounting

Annual appropriations are adopted for all of the Authority's funds. Prior to the end of the fiscal year, the Authority's management submits to the Board a proposed operating budget for the fiscal year commencing the following January 1. Budgets include proposed expenditures for all funds and the means of financing them. Expenditures may not legally exceed appropriations at the fund level. All appropriations lapse at the end of each calendar year. Budgets are legally enacted upon approval by the Board.

The budgets for the Authority's governmental funds are prepared on a basis consistent with GAAP.

The Authority conforms to the following procedures, in compliance with CRS 29-1, in establishing the budgetary data reflected in the financial statements:

- Prior to October 15, the Executive Director submits to the Board a proposed operating budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and the means of financing them.
- Public hearings are conducted by the Board to obtain taxpayer comments.
- Prior to December 31, the Board adopts the budget by formal resolution.
- Expenditures may not legally exceed appropriations at the fund level. Revisions that alter the total expenditures must be approved by the Board.

Expenditures for 2023 in both funds exceeded budgeted appropriations, which may be a violation of statutory budgetary requirements.

#### III. Stewardship, Compliance, and Accountability (continued)

#### B. TABOR Amendment

In November 1992, Colorado voters amended Article X of the Colorado Constitution by adding Section 20, commonly known as the Taxpayer's Bill of Rights ("TABOR"). TABOR contains revenue, spending, tax and debt limitations that apply to the State of Colorado and local governments. TABOR requires, with certain exceptions, advance voter approval for any new tax, tax rate increase, mill levy above that for the prior year, extension of any expiring tax, or tax policy change directly causing a net tax revenue gain to any local government.

Future spending and revenue limits are determined based on the prior year's fiscal year spending adjusted for allowable increases based upon inflation and local growth. Fiscal year spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the fiscal year spending limit must be refunded unless the voters approve retention of such revenue.

Except for refinancing bonded debt at a lower interest rate or adding new employees to existing pension plans, TABOR requires advance voter approval for the creation of any multiple-fiscal year debt or other financial obligation unless adequate present cash reserves are pledged irrevocably and held for payments in all future fiscal years.

TABOR requires local governments to establish emergency reserves. These reserves must be at least 3% of fiscal year spending (excluding bonded debt service). Local governments are not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases. The Authority has reserved \$32,000 of the December 31, 2023 fund balance in the General Fund for this purpose. The Authority's management believes it is compliance with the financial provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of its provisions may require judicial interpretation.

#### IV. Detailed Notes on all Funds

#### A. Deposits and Investments

Colorado's Public Deposit Protection Act ("PDPA") requires that all units of local government deposit cash in eligible public depositories; eligibility is determined by State regulators. Amounts on deposit in excess of levels insured by the Federal Deposit Insurance Corporation (the "FDIC") must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits. The FDIC insures the first \$250,000 of the Authority's interest-bearing deposits at each financial institution. Deposit balances over \$250,000 are collateralized as required by the PDPA. The Authority's deposits at December 31, 2023 are entirely covered by FDIC or by PDPA.

#### IV. Detailed Notes on all Funds (continued)

#### A. Deposits and Investments (continued)

At December 31, 2023, the carrying value of the Authority's deposits was \$2,595,144 and the bank balance of these accounts was \$2,614,297. The difference between carrying and bank balances represents items that had not cleared the bank at year end.

The Authority held deposits and investments with the following ratings and maturities at December 31, 2023:

			Investment Maturities		
Standard & Type Poor's Rating		Carrying Amount	Less Than One Year	One to Five Years	
Deposits:					
Checking	Not Rated	\$ 1,757,504	1,757,504	-	
Savings	Not Rated	837,640	837,640		
Totals		\$ 2,595,144	2,595,144		

The Authority's cash and investments are presented on the Statement of Net Position at December 31, 2023 as follows:

Cash and investments - Unrestricted	\$ 1,016,546
Restricted cash and investments	 1,578,598
Total	\$ 2,595,144

The Authority's restricted cash balances are as follows at December 31, 2023:

Loan Program:

Down payment assistance \$ 1,578,598

#### B. Program Loans Receivable

In 2008, the Authority entered into a revolving loan fund agreement with the County and the Towns to grant and administer down payment assistance loans to the qualified buyers of affordable housing units for terms not to exceed 10 years, secured by a junior deed of trust on the subject property, and bearing interest at 3% per annum. Upon termination of the agreement, any undisbursed funds shall be distributed to the County and Towns, and each loan assigned to the County or Town in which the property is located. Total loans receivable as of December 31, 2023 under this program totaled \$430,709.

The Authority's other program loans receivable of \$265,460 consist of subordinately-secured down payment assistance notes due from homeowners, bearing interest at 2 – 3% per annum, and maturing between 2022 to 2041. These loans are funded by the Colorado Division of Housing.

Program loans receivable are reported net of a \$7,257 allowance for future potential loan losses. Accrued program loans interest of \$1,438 is included in program loans receivable at December 31, 2023.

#### IV. Detailed Notes on all Funds (continued)

#### C. Investment in LLC

During 2001, the Authority purchased a 50% membership interest in Breckenridge Terrace, LLC ("the LLC") for \$250,000 to provide housing for residents of the County. Pursuant to the LLC's Operating Agreement, the Authority is to receive 100% of Project Cash Flow in the amount of \$661,777 plus 5% cumulative simple interest per annum as an Investor Member Preferred Return. Should a capital event occur due to the sale of the LLC's property or debt refinancing, and the Project Cash Flow has been realized, Project Cash Flows is to be distributed as described above. As of December 31, 2023, the Authority's investment balance was \$1,441,259.

#### D. Capital Assets

The following are the changes in the Authority's capital assets for the year ended December 31, 2023:

	 2/31/22 alance	Additions	Deletions	12/31/23 Balance
Governmental Activities:				
Capital assets being depreciated:				
Leasehold improvements	\$ 49,507	-	-	49,507
Total capital assets being depreciated	49,507	-		49,507
Less accumulated depreciation for:				
Leasehold improvements	(9,902)	(3,300)	-	(13,202)
Total accumulated depreciation	(9,902)	(3,300)		(13,202)
Total capital assets being depreciated, net	39,605	(3,300)		36,305
Governmental Activities Capital Assets, net	\$ 39,605	(3,300)		36,305

Depreciation expense of \$3,300 was charged to the General Government function in 2023.

#### E. Note Payable

During 2001, the Town of Breckenridge loaned the Authority \$250,000 to acquire a 50% equity interest in the LLC, as detailed in Note IV.C. Pursuant to an intergovernmental agreement, the Authority is to repay the note plus 5% cumulative simple interest per annum upon a capital event as described in the LLC's Operating Agreement; plus 50% of the balance of funds to which the Authority is entitled to receive from the LLC as a result of the occurrence of the capital event. As of December 31, 2023, the balance of the note payable was \$1,258,130.

#### IV. Detailed Notes on all Funds (continued)

#### F. Long-Term Liabilities – Governmental Activities

Changes in the Authority's long-term liabilities for governmental activities during 2023 were as follows:

	12/31/22				12/31/23	<b>Due Within</b>
		Balance	<b>Additions</b>	Reductions	Balance	One Year
Accrued compensated absences	\$	33,180		16,231	16,949	8,475
Note payable		1,229,085	29,045	-	1,258,130	-
Totals	\$	1,262,265	29,045	16,231	1,275,079	8,475

#### G. Investments

The Authority accounts for its investment in SCHA Housing Solutions, LLC – of which the Authority is the sole member – using the equity method. SCHA Housing Solutions, LLC is the HA Member of Wintergreen Ridge, LLC ("WR LLC"). Pursuant to Wintergreen Ridge LLC's Amended and Restated Operating Agreement (the "WR Operating Agreement"), SCHA Housing Solutions, LLC is to be allocated 0.01% of all profits, losses, and tax credits realized by Wintergreen Ridge, LLC.

During 2023 and as provided in the WR Operating Agreement, the Authority received a one-time payment of \$20,000 (which is reported as *Other service revenue* in the General Fund) for its administration of the HA Member obligations.

Pursuant to an agreement executed in 2023 with WR LLC, SCHA Housing Solutions, LLC holds a right of first refusal to purchase the Wintergreen Apartments Project under certain conditions and within specified time periods.

#### V. Other Information

#### A. Risk Management

The Authority is exposed to various risks of loss related to torts; theft of; damage to and destruction of assets; and errors and omissions. The Authority has obtained coverage through commercial insurers for these risks and claims, if any, which are not expected to exceed covered amounts.

#### B. Subsequent Event

In November 2023, the Authority entered into a contract for the purchase of a commercial condominium unit in Frisco, Colorado for \$1,250,000. The purchase, which closed in January 2024, was, in part, funded by \$450,000 advanced on closing under an intergovernmental agreement executed in December 2023 by five of the Authority's member governments. The December 2023 intergovernmental agreement provides that, upon the sale of the property, the Authority and the contributing entities are to receive their respective initial contributions plus an equal share of any profit in excess of the amounts contributed.



#### REQUIRED SUPPLEMENTARY INFORMATION



#### **Summit Combined Housing Authority**

#### **Governmental Fund - General Fund**

### Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget (GAAP Basis) and Actual

#### For the Year Ended December 31, 2023

(With Comparative Actual Amounts for the Year Ended December 31, 2022)

	2023			2022
	Original		Final Budget	
	and		Variance:	
	Final Budget	Actual	Positive (Negative)	Actual
Revenues:	Buuget	Actual	(Negative)	Actual
Sales tax collected for other governments	12,124,246	15,996,319	3,872,073	16,038,005
Sales tax revenue	550,000	710,265	160,265	593,516
Charges for services:	,	•	,	•
Real estate revenues	101,000	89,555	(11,445)	177,638
Other service revenue	78,300	100,460	22,160	54,746
Loan activity revenue	5,900	5,965	65	9,265
Interest income	275	76,174	75,899	473
Total Revenues	12,859,721	16,978,738	4,119,017	16,873,643
Expenditures:				
General government:				
Sales tax distributions and fees	12,124,246	15,996,319	(3,872,073)	16,038,005
Operations	1,017,500	936,913	80,587	768,316
Loan expenses	10,815	31,811	(20,996)	29,144
Total Expenditures	13,152,561	16,965,043	(3,812,482)	16,835,465
Net Change in Fund Balance	(292,840)	13,695	306,535	38,178
Fund Balance - Beginning		1,046,030		1,007,852
Fund Balance - Ending		1,059,725		1,046,030

#### **Summit Combined Housing Authority Governmental Fund - Loan Program**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balance **Budget (GAAP Basis) and Actual**

For the Year Ended December 31, 2023

(With Comparative Actual Amounts for the Year Ended December 31, 2022)

	2023			2022
	Original and Final	A-4I	Final Budget Variance: Positive	Actual
Devenues	Budget	Actual	(Negative)	Actual
Revenues:		94,506	94,506	135,881
Loan principal repayments  Loan interest and fees	23,281	51,077	27,796	53,449
Investment earnings	23,281	21,032	20,802	443
Grants	25,000	21,002	(25,000)	-
Total Revenues	48,511	166,615	118,104	189,773
Expenditures:				
Loan closeout expense	2,025	5,885	(3,860)	2,185
New loan issues	-	65,000	(65,000)	180,872
Grant refund				525,000
Total expenditures	2,025	70,885	(68,860)	708,057
Net Change in Fund Balance	46,486	95,730	49,244	(518,284)
Fund Balance - Beginning		1,477,204		1,995,488
Fund Balance - Ending		1,572,934		1,477,204